Senate



General Assembly

File No. 394

February Session, 2018

Senate Bill No. 423

Senate, April 10, 2018

The Committee on Planning and Development reported through SEN. CASSANO, S. of the 4th Dist. and SEN. LOGAN of the 17th Dist., Chairpersons of the Committee on the part of the Senate, that the bill ought to pass.

AN ACT ELIMINATING THE MUNICIPAL SPENDING CAP.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 4-66l of the 2018 supplement to the general
- 2 statutes is repealed and the following is substituted in lieu thereof
- 3 (Effective July 1, 2018):
- 4 (a) For the purposes of this section:
- 5 (1) "FY 15 mill rate" means the mill rate a municipality used during the fiscal year ending June 30, 2015;
- 7 (2) "Mill rate" means, unless otherwise specified, the mill rate a municipality uses to calculate tax bills for motor vehicles;
- 9 (3) "Municipality" means any town, city, consolidated town and city 10 or consolidated town and borough. "Municipality" includes a district 11 for the purposes of subdivision (1) of subsection (d) of this section;

12 (4) "Municipal spending" means:

Sum of all municipal

weighted mill rate

calculations combined

T17 T18

T19

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Municipal
                              Municipal
T1
         spending for
                               spending for
T2
         the fiscal year
                               the fiscal year
T3
         prior to the
                               two years
T4
         current fiscal
                               prior to the
T5
         year
                               current year
T6
                                                 X 100
                                                          = Municipal spending;
T7
        Municipal spending for the fiscal
T8
         year two years prior to the current
T9
         year
T10
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           (5) "Per capita distribution" means:
T11
        Municipal population
                                    X Sales tax revenue = Per capita distribution;
T12
        Total state population
T13
  14
           (6) "Pro rata distribution" means:
T14
        Municipal weighted
         mill rate calculation
T15
T16
                                    X Sales tax revenue = Pro rata distribution;
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- 15 (7) "Regional council of governments" means any such council organized under the provisions of sections 4-124i to 4-124p, inclusive;
- 17 (8) "Municipal population" means the number of persons in a 18 municipality according to the most recent estimate of the Department 19 of Public Health;
- 20 (9) "Total state population" means the number of persons in this

21 state according to the most recent estimate published by the

- 22 Department of Public Health;
- 23 (10) "Weighted mill rate" means a municipality's FY 15 mill rate
- 24 divided by the average of all municipalities' FY 15 mill rate;
- 25 (11) "Weighted mill rate calculation" means per capita distribution
- 26 multiplied by a municipality's weighted mill rate;
- 27 (12) "Sales tax revenue" means the moneys in the account remaining
- 28 for distribution pursuant to subdivision (7) of subsection (b) of this
- 29 section;
- 30 (13) "District" means any district, as defined in section 7-324; and
- 31 (14) "Secretary" means the Secretary of the Office of Policy and
- 32 Management.
- 33 (b) There is established an account to be known as the "municipal
- 34 revenue sharing account" which shall be a separate, nonlapsing
- 35 account within the General Fund. The account shall contain any
- 36 moneys required by law to be deposited in the account. The secretary
- 37 shall set aside and ensure availability of moneys in the account in the
- 38 following order of priority and shall transfer or disburse such moneys
- 39 as follows:
- 40 (1) Ten million dollars for the fiscal year ending June 30, 2016, shall
- 41 be transferred not later than April fifteenth for the purposes of grants
- 42 under section 10-262h;
- 43 (2) For the fiscal year ending June 30, 2018, and each fiscal year
- 44 thereafter, moneys sufficient to make motor vehicle property tax
- 45 grants payable to municipalities pursuant to subsection (c) of this
- 46 section shall be expended not later than August first annually by the
- 47 secretary;
- 48 (3) For the fiscal year ending June 30, 2018, and each fiscal year
- 49 thereafter, moneys sufficient to make the grants payable from the

select payment in lieu of taxes grant account established pursuant to section 12-18c shall annually be transferred to the select payment in lieu of taxes account in the Office of Policy and Management;

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- (4) For the fiscal years ending June 30, 2018, and June 30, 2019, moneys sufficient to make the municipal revenue sharing grants payable to municipalities pursuant to subdivision (2) of subsection (d) of this section shall be expended not later than October thirty-first annually by the secretary;
- 58 (5) For the fiscal year ending June 30, 2018, and each fiscal year 59 thereafter, seven million dollars shall be expended for the purposes of 60 the regional services grants pursuant to subsection (e) of this section to 61 the regional councils of governments;
- 62 (6) For the fiscal year ending June 30, 2018, and each fiscal year 63 thereafter, moneys may be expended for the purpose of supplemental 64 motor vehicle property tax grants pursuant to subsection (c) of this 65 section; and
 - (7) For the fiscal year ending June 30, 2020, and each fiscal year thereafter, moneys in the account remaining shall be expended annually by the secretary for the purposes of the municipal revenue sharing grants established pursuant to subsection (f) of this section. Any such moneys deposited in the account for municipal revenue sharing grants between October first and June thirtieth shall be distributed to municipalities on the following October first and any such moneys deposited in the account between July first and September thirtieth shall be distributed to municipalities on the following January thirty-first. Any municipality may apply to the Office of Policy and Management on or after July first for early disbursement of a portion of such grant. The Office of Policy and Management may approve such an application if it finds that early disbursement is required in order for a municipality to meet its cash flow needs. No early disbursement approved by said office may be issued later than September thirtieth.

(c) (1) For the fiscal year ending June 30, 2018, motor vehicle property tax grants to municipalities that impose mill rates on real property and personal property other than motor vehicles greater than 39 mills or that, when combined with the mill rate of any district located within the municipality, impose mill rates greater than 39 mills, shall be made in an amount equal to the difference between the amount of property taxes levied by the municipality and any district located within the municipality on motor vehicles for the assessment year commencing October 1, 2013, and the amount such levy would have been if the mill rate on motor vehicles for said assessment year was 39 mills.

- (2) For the fiscal year ending June 30, 2019, and each fiscal year thereafter, motor vehicle property tax grants to municipalities that impose mill rates on real property and personal property other than motor vehicles greater than 45 mills or that, when combined with the mill rate of any district located within the municipality, impose mill rates greater than 45 mills, shall be made in an amount equal to the difference between the amount of property taxes levied by the municipality and any district located within the municipality on motor vehicles for the assessment year commencing October 1, 2013, and the amount such levy would have been if the mill rate on motor vehicles for said assessment year was 45 mills.
- (3) For the fiscal year ending June 30, 2018, and each fiscal year thereafter, any municipality that imposed a mill rate for real and personal property of more than 39 mills during the fiscal year ending June 30, 2017, and effected a revaluation of real property for the 2014 or 2015 assessment year that resulted in an increase of 4 or more mills over the prior mill rate, may apply to the Office of Policy and Management for a supplemental motor vehicle property tax grant. The Office of Policy and Management may approve such an application, within available funds, provided such supplemental grant does not reduce any amount payable to any other municipality.
- (4) Not later than fifteen calendar days after receiving a property tax

grant pursuant to this section, the municipality shall disburse to any district located within the municipality the amount of any such property tax grant that is attributable to the district.

(d) (1) For the fiscal year ending June 30, 2017, each municipality shall receive a municipal revenue sharing grant, which shall be payable August 1, 2016, from the Municipal Revenue Sharing Fund established in section 4-66p. The total amount of the grant payable is as follows:

T20	Municipality	Grant Amount
T21	Andover	66,705
T22	Ansonia	605,442
T23	Ashford	87,248
T24	Avon	374,711
T25	Barkhamsted	76,324
T26	Beacon Falls	123,341
T27	Berlin	843,048
T28	Bethany	114,329
T29	Bethel	392,605
T30	Bethlehem	42,762
T31	Bloomfield	438,458
T32	Bolton	106,449
T33	Bozrah	53,783
T34	Branford	570,402
T35	Bridgeport	14,476,283
T36	Bridgewater	15,670
T37	Bristol	1,276,119
T38	Brookfield	343,611
T39	Brooklyn	103,910
T40	Burlington	193,490
T41	Canaan	14,793
T42	Canterbury	58,684
T43	Canton	211,078
T44	Chaplin	48,563
T45	Cheshire	594,084

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T46	Chester	57,736
T47	Clinton	268,611
T48	Colchester	330,363
T49	Colebrook	29,694
T50	Columbia	111,276
T51	Cornwall	11,269
T52	Coventry	252,939
T53	Cromwell	288,951
T54	Danbury	2,079,675
T55	Darien	171,485
T56	Deep River	93,525
T57	Derby	462,718
T58	Durham	150,019
T59	East Granby	106,222
T60	East Haddam	186,418
T61	East Hampton	263,149
T62	East Hartford	3,877,281
T63	East Haven	593,493
T64	East Lyme	243,736
T65	East Windsor	232,457
T66	Eastford	23,060
T67	Easton	155,216
T68	Ellington	321,722
T69	Enfield	911,974
T70	Essex	74,572
T71	Fairfield	795,318
T72	Farmington	335,287
T73	Franklin	26,309
T74	Glastonbury	754,546
T75	Goshen	30,286
T76	Granby	244,839
T77	Greenwich	366,588
T78	Griswold	243,727
T79	Groton	433,177
T80	Guilford	456,863

T81	Haddam	170,440	
T82	Hamden	4,491,337	
T83	Hampton	38,070	
T84	Hartford	13,908,437	
T85	Hartland	27,964	
T86	Harwinton	113,987	
T87	Hebron	208,666	
T88	Kent	26,808	
T89	Killingly	351,213	
T90	Killingworth	85,270	
T91	Lebanon	149,163	
T92	Ledyard	307,619	
T93	Lisbon	45,413	
T94	Litchfield	169,828	
T95	Lyme	21,862	
T96	Madison	372,897	
T97	Manchester	1,972,491	
T98	Mansfield	525,280	
T99	Marlborough	131,065	
T100	Meriden	1,315,347	
T101	Middlebury	154,299	
T102	Middlefield	91,372	
T103	Middletown	964,657	
T104	Milford	1,880,830	
T105	Monroe	404,221	
T106	Montville	401,756	
T107	Morris	28,110	
T108	Naugatuck	2,405,660	
T109	New Britain	5,781,991	
T110	New Canaan	168,106	
T111	New Fairfield	288,278	
T112	New Hartford	140,338	
T113	New Haven	2,118,290	
T114	New London	750,249	
T115	New Milford	565,898	

T116	Newington	651,000	
T117	Newtown	572,949	
T118	Norfolk	20,141	
T119	North Branford	292,517	
T120	North Canaan	66,052	
T121	North Haven	487,882	
T122	North Stonington	107,832	
T123	Norwalk	3,401,590	
T124	Norwich	1,309,943	
T125	Old Lyme	79,946	
T126	Old Saybrook	101,527	
T127	Orange	284,365	
T128	Oxford	171,492	
T129	Plainfield	310,350	
T130	Plainville	363,176	
T131	Plymouth	255,581	
T132	Pomfret	54,257	
T133	Portland	192,715	
T134	Preston	58,934	
T135	Prospect	197,097	
T136	Putnam	76,399	
T137	Redding	189,781	
T138	Ridgefield	512,848	
T139	Rocky Hill	405,872	
T140	Roxbury	15,998	
T141	Salem	85,617	
T142	Salisbury	20,769	
T143	Scotland	36,200	
T144	Seymour	343,388	
T145	Sharon	19,467	
T146	Shelton	706,038	
T147	Sherman	39,000	
T148	Simsbury	567,460	
T149	Somers	141,697	
T150	South Windsor	558,715	

T151	Southbury	404,731
T152	Southington	889,821
T153	Sprague	89,456
T154	Stafford	243,095
T155	Stamford	2,372,358
T156	Sterling	77,037
T157	Stonington	202,888
T158	Stratford	1,130,316
T159	Suffield	321,763
T160	Thomaston	158,888
T161	Thompson	114,582
T162	Tolland	303,971
T163	Torrington	2,435,109
T164	Trumbull	745,325
T165	Union	17,283
T166	Vernon	641,027
T167	Voluntown	33,914
T168	Wallingford	919,984
T169	Warren	11,006
T170	Washington	25,496
T171	Waterbury	13,438,542
T172	Waterford	259,091
T173	Watertown	453,012
T174	West Hartford	1,614,320
T175	West Haven	1,121,850
T176	Westbrook	80,601
T177	Weston	211,384
T178	Westport	262,402
T179	Wethersfield	940,267
T180	Willington	121,568
T181	Wilton	380,234
T182	Winchester	224,447
T183	Windham	513,847
T184	Windsor	593,921
T185	Windsor Locks	256,241

T186	Wolcott	340,859	
T187	Woodbridge	247,758	
T188	Woodbury	200,175	
T189	Woodstock	97,708	
T190	Borough of Danielson	-	
T191	Borough of Litchfield	-	
T192	Bloomfield, Blue Hills FD	92,961	
T193	Enfield Thompsonville FD #2	354,311	
T194	Manchester - Eighth Utility		
	District	436,718	
T195	Middletown - City Fire	910,442	
T196	Middletown So Fire	413,961	
T197	Norwich CCD	552,565	
T198	Norwich TCD	62,849	
T199	Simsbury FD	221,536	
T200	Plainfield Fire District	-	
T201	Windham, Special Service District		
	#2	640,000	
T202	Windham 1st Taxing District	-	
T203	Windham First		
T204	West Haven First Center (D1)	1,039,843	
T205	West Haven: Allingtown FD (D3)	483,505	
T206	West Haven: West Shore FD (D2)	654,640	

123 (2) For the fiscal years ending June 30, 2018, and June 30, 2019, each 124 municipality shall receive a municipal sharing grant payable not later 125 than October thirty-first of each year. The total amount of the grant 126 payable is as follows:

T207	Municipality	Grant Amount
T208	Andover	96,020
T209	Ansonia	643,519
T210	Ashford	125,591
T211	Avon	539,387
T212	Barkhamsted	109,867

T213	Beacon Falls	177,547
T214	Berlin	1,213,548
T215	Bethany	164,574
T216	Bethel	565,146
T217	Bethlehem	61,554
T218	Bloomfield	631,150
T219	Bolton	153,231
T220	Bozrah	77,420
T221	Branford	821,080
T222	Bridgeport	9,758,441
T223	Bridgewater	22,557
T224	Bristol	1,836,944
T225	Brookfield	494,620
T226	Brooklyn	149,576
T227	Burlington	278,524
T228	Canaan	21,294
T229	Canterbury	84,475
T230	Canton	303,842
T231	Chaplin	69,906
T232	Cheshire	855,170
T233	Chester	83,109
T234	Clinton	386,660
T235	Colchester	475,551
T236	Colebrook	42,744
T237	Columbia	160,179
T238	Cornwall	16,221
T239	Coventry	364,100
T240	Cromwell	415,938
T241	Danbury	2,993,644
T242	Darien	246,849
T243	Deep River	134,627
T244	Derby	400,912
T245	Durham	215,949
T246	East Granby	152,904
T247	East Haddam	268,344

T248	East Hampton	378,798
T249	East Hartford	2,036,894
T250	East Haven	854,319
T251	East Lyme	350,852
T252	East Windsor	334,616
T253	Eastford	33,194
T254	Easton	223,430
T255	Ellington	463,112
T256	Enfield	1,312,766
T257	Essex	107,345
T258	Fairfield	1,144,842
T259	Farmington	482,637
T260	Franklin	37,871
T261	Glastonbury	1,086,151
T262	Goshen	43,596
T263	Granby	352,440
T264	Greenwich	527,695
T265	Griswold	350,840
T266	Groton	623,548
T267	Guilford	657,644
T268	Haddam	245,344
T269	Hamden	2,155,661
T270	Hampton	54,801
T271	Hartford	1,498,643
T272	Hartland	40,254
T273	Harwinton	164,081
T274	Hebron	300,369
T275	Kent	38,590
T276	Killingly	505,562
T277	Killingworth	122,744
T278	Lebanon	214,717
T279	Ledyard	442,811
T280	Lisbon	65,371
T281	Litchfield	244,464
T282	Lyme	31,470

T283	Madison	536,777
T284	Manchester	1,971,540
T285	Mansfield	756,128
T286	Marlborough	188,665
T287	Meriden	1,893,412
T288	Middlebury	222,109
T289	Middlefield	131,529
T290	Middletown	1,388,602
T291	Milford	2,707,412
T292	Monroe	581,867
T293	Montville	578,318
T294	Morris	40,463
T295	Naugatuck	1,251,980
T296	New Britain	3,131,893
T297	New Canaan	241,985
T298	New Fairfield	414,970
T299	New Hartford	202,014
T300	New Haven	114,863
T301	New London	917,228
T302	New Milford	814,597
T303	Newington	937,100
T304	Newtown	824,747
T305	Norfolk	28,993
T306	North Branford	421,072
T307	North Canaan	95,081
T308	North Haven	702,295
T309	North Stonington	155,222
T310	Norwalk	4,896,511
T311	Norwich	1,362,971
T312	Old Lyme	115,080
T313	Old Saybrook	146,146
T314	Orange	409,337
T315	Oxford	246,859
T316	Plainfield	446,742
T317	Plainville	522,783

T318	Plymouth	367,902
T319	Pomfret	78,101
T320	Portland	277,409
T321	Preston	84,835
T322	Prospect	283,717
T323	Putnam	109,975
T324	Redding	273,185
T325	Ridgefield	738,233
T326	Rocky Hill	584,244
T327	Roxbury	23,029
T328	Salem	123,244
T329	Salisbury	29,897
T330	Scotland	52,109
T331	Seymour	494,298
T332	Sharon	28,022
T333	Shelton	1,016,326
T334	Sherman	56,139
T335	Simsbury	775,368
T336	Somers	203,969
T337	South Windsor	804,258
T338	Southbury	582,601
T339	Southington	1,280,877
T340	Sprague	128,769
T341	Stafford	349,930
T342	Stamford	3,414,955
T343	Sterling	110,893
T344	Stonington	292,053
T345	Stratford	1,627,064
T346	Suffield	463,170
T347	Thomaston	228,716
T348	Thompson	164,939
T349	Tolland	437,559
T350	Torrington	1,133,394
T351	Trumbull	1,072,878
T352	Union	24,878

T353	Vernon	922,743	
T354	Voluntown	48,818	
T355	Wallingford	1,324,296	
T356	Warren	15,842	
T357	Washington	36,701	
T358	Waterbury	5,595,448	
T359	Waterford	372,956	
T360	Watertown	652,100	
T361	West Hartford	2,075,223	
T362	West Haven	1,614,877	
T363	Westbrook	116,023	
T364	Weston	304,282	
T365	Westport	377,722	
T366	Wethersfield	1,353,493	
T367	Willington	174,995	
T368	Wilton	547,338	
T369	Winchester	323,087	
T370	Windham	739,671	
T371	Windsor	854,935	
T372	Windsor Locks	368,853	
T373	Wolcott	490,659	
T374	Woodbridge	274,418	
T375	Woodbury	288,147	
T376	Woodstock	140,648	

(e) For the fiscal year ending June 30, 2017, and each fiscal year thereafter, each regional council of governments shall receive a regional services grant, the amount of which will be based on a formula to be determined by the secretary, except that, for the fiscal year ending June 30, 2018, and each fiscal year thereafter, thirty-five per cent of such grant moneys shall be awarded to regional councils of governments for the purpose of assisting regional education service centers in merging their human resource, finance or technology services with such services provided by municipalities within the region. For the fiscal year ending June 30, 2017, three million dollars

137 shall be expended by the secretary from the Municipal Revenue 138 Sharing Fund established in section 4-66p for the purpose of the 139 regional services grant. No such council shall receive a grant for the 140 fiscal year ending June 30, 2018, or any fiscal year thereafter, unless the 141 secretary approves a spending plan for such grant moneys submitted 142 by such council to the secretary on or before July 1, 2017, and annually 143 thereafter. The regional councils of governments shall use such grants 144 for planning purposes and to achieve efficiencies in the delivery of 145 municipal services by regionalizing such services, including, but not 146 limited to, region-wide consolidation of such services. Such efficiencies 147 shall not diminish the quality of such services. A unanimous vote of 148 the representatives of such council shall be required for approval of 149 any expenditure from such grant. On or before October 1, 2017, and 150 biennially thereafter, each such council shall submit a report, in 151 accordance with section 11-4a, to the joint standing committees of the 152 General Assembly having cognizance of matters relating to planning 153 and development and finance, revenue and bonding. Such report shall 154 summarize the expenditure of such grants and provide 155 recommendations concerning the expansion, reduction or modification 156 of such grants.

- (f) For the fiscal year ending June 30, 2020, and each fiscal year thereafter, each municipality shall receive a municipal revenue sharing grant as follows:
- 160 (1) (A) A municipality having a mill rate at or above twenty-five 161 shall receive the per capita distribution or pro rata distribution, 162 whichever is higher for such municipality.
- (B) Such grants shall be increased by a percentage calculated as follows:

T377	Sum of per capita distribution amount
T378	for all municipalities having a mill rate
T379	below twenty-five - pro rata distribution
T380	amount for all municipalities

T381	having a mill rate below twenty-five	
T382		
T383	Sum of all grants to municipalities	
T384	calculated pursuant to subparagraph (A)	
T385	of subdivision (1) of this subsection.	

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- (C) Notwithstanding the provisions of subparagraphs (A) and (B) of this subdivision, Hartford shall receive not more than 5.2 per cent of the municipal revenue sharing grants distributed pursuant to this subsection; Bridgeport shall receive not more than 4.5 per cent of the municipal revenue sharing grants distributed pursuant to this subsection; New Haven shall receive not more than 2.0 per cent of the municipal revenue sharing grants distributed pursuant to this subsection and Stamford shall receive not more than 2.8 per cent of the equalization grants distributed pursuant to this subsection. Any excess funds remaining after such reductions in payments to Hartford, Bridgeport, New Haven and Stamford shall be distributed to all other municipalities having a mill rate at or above twenty-five on a pro rata basis according to the payment they receive pursuant to this subdivision; and
- (2) A municipality having a mill rate below twenty-five shall receive the per capita distribution or pro rata distribution, whichever is less for such municipality.
- 182 (3) For the purposes of this subsection, "mill rate" means the mill rate for real property and personal property other than motor vehicles.
- 184 (g) Except as provided in subsection (c) of this section, a 185 municipality may disburse any municipal revenue sharing grant funds 186 to a district within such municipality.
 - [(h) (1) Except as provided in subdivision (2) of this subsection, for the fiscal year ending June 30, 2018, and each fiscal year thereafter, the amount of the grant payable to a municipality in any year in accordance with subsection (d) or (f) of this section shall be reduced if such municipality increases its adopted budget expenditures for such

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fiscal year above a cap equal to the amount of adopted budget expenditures authorized for the previous fiscal year by 2.5 per cent or more or the rate of inflation, whichever is greater. Such reduction shall be in an amount equal to fifty cents for every dollar expended over the cap set forth in this subsection. For the purposes of this section, (A) "municipal spending" does not include expenditures for debt service, special education, implementation of court orders or arbitration awards, expenditures associated with a major disaster or emergency declaration by the President of the United States, a disaster emergency declaration issued by the Governor pursuant to chapter 517 or any disbursement made to a district pursuant to subsection (c) or (g) of this section, budgeting for an audited deficit, nonrecurring grants, capital expenditures or payments on unfunded pension liabilities, (B) "adopted budget expenditures" includes expenditures from a municipality's general fund and expenditures from any nonbudgeted funds, and (C) "capital expenditure" means a nonrecurring capital expenditure of one hundred thousand dollars or more. Each municipality shall annually certify to the secretary, on a form prescribed by said secretary, whether such municipality has exceeded the cap set forth in this subsection and if so the amount by which the cap was exceeded.

(2) For the fiscal year ending June 30, 2018, and each fiscal year thereafter, the amount of the grant payable to a municipality in any year in accordance with subsection (d) or (f) of this section shall not be reduced in the case of a municipality whose adopted budget expenditures exceed the cap set forth in subdivision (1) of this subsection by an amount proportionate to any increase to its municipal population from the previous fiscal year, as determined by the secretary.]

[(i)] (h) For the fiscal year ending June 30, 2020, and each fiscal year thereafter, the amount of the grant payable to a municipality in any year in accordance with subsection (f) of this section shall be reduced proportionately in the event that the total of such grants in such year exceeds the amount available for such grants in the municipal revenue

sharing account established pursuant to subsection (b) of this section.

This act shall take effect as follows and shall amend the following sections:

Section 1	July 1, 2018	4-66 <i>l</i>		

PD Joint Favorable

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact: None

Municipal Impact: See Below

Explanation

The bill eliminates a municipal spending cap, which was imposed during the creation of the Municipal Revenue Sharing Account in PA 15-244, the FY 16 and FY 17 budget.

The bill precludes any decrease in municipal spending that would have occurred as a result of the spending cap.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

OLR Bill Analysis SB 423

AN ACT ELIMINATING THE MUNICIPAL SPENDING CAP.

SUMMARY

This bill eliminates the municipal spending cap, which is a feature of the municipal revenue sharing grant program. Under current law, beginning in FY 18, the Office of Policy and Management must reduce revenue sharing grants to municipalities whose spending, with certain exceptions, exceeds the specified municipal spending cap (see below).

Under the biennial budget for FYs 18 and 19, only five municipalities will receive revenue sharing grants (Bridgeport, Hartford, Mansfield, New Haven, and Waterbury) (PA 17-2, June Special Session, § 590). In effect, the bill only impacts them because they are the only municipalities that risk losing revenue sharing grants if they do not stay under the spending cap.

EFFECTIVE DATE: July 1, 2018

MUNICIPAL SPENDING CAP

Under current law, the spending cap is the greater of the inflation rate or 2.5% or more of the prior fiscal year's authorized general budget expenditures.

Municipalities that increase their adopted budget expenditures over the previous fiscal year by an amount over this cap receive a reduced revenue sharing grant. The reduction is equal to 50 cents for every dollar the municipality spends over the cap.

Certain expenditures do not count toward the cap, including those (1) that exceed the cap by an amount proportionate to the municipality's population increase and (2) for costs associated with

debt service, special education, or implementing court orders or arbitration awards.

COMMITTEE ACTION

Planning and Development Committee

Joint Favorable Yea 13 Nay 9 (03/26/2018)